

Common themes in the function of transcription and splicing enhancers

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Regulation of both transcription and RNA splicing requires enhancer elements, that is, *cis*-acting DNA or RNA sequences that promote the activities of linked promoters or splice sites, respectively. Both types of enhancer associate with regulatory proteins to form multicomponent enhancer complexes that recruit the necessary enzymatic machinery to promoter or splice site recognition sequences. This recruitment occurs as a result of direct interactions between regulatory proteins in the enhancer complexes and components of the basic enzymatic machineries. Recent advances suggest that the high degree of regulatory specificity observed for both transcription and splicing is due, in large part, to the multicomponent nature of enhancer complexes and to their cooperative assembly.

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Abbreviations

BPS	branchpoint sequence
<i>dsx</i>	<i>doublesex</i>
GTF	general transcription factor
hnRNP	heterogeneous ribonucleoprotein
Inr	initiator element
(Py)_n	pyrimidine tract
polII	RNA polymerase II
snRNP	small nuclear ribonucleoprotein particle
SR	serine–arginine-rich
TBP	TATA-binding protein
TFII	transcription factor II
Tra	transformer
U2AF	U2 snRNP auxiliary factor

Introduction

The mechanisms for regulating transcription and splicing require special DNA and RNA elements, respectively, which are termed enhancers. Transcription enhancers are recognized by specific activator proteins, whereas most splicing enhancers are bound by members of a family of serine–arginine-rich (SR) proteins. Both transcription and splicing activator proteins have in common a modular organization, with separable nucleic acid binding domains and regions required for specific protein–protein interactions.

Although the detailed mechanisms of enhancer function are not understood for either transcription or splicing, some common features of the two processes have been identified. In both cases, cooperative binding of regulatory

proteins to enhancers leads to the formation of highly stable complexes that recruit the basic components of the transcription or splicing apparatus to nearby recognition elements. Here, we review recent advances that have revealed similarities in the regulation of transcription and splicing, including the multicomponent nature of enhancer complexes, the modular organization of enhancer-binding proteins, the enhancer-dependent recruitment of general transcription or splicing factors and the roles of cooperativity and synergy. We begin by introducing these phenomena in the context of transcription enhancers, and then discuss similarities and differences in the regulation of transcription and splicing.

Transcription enhancers

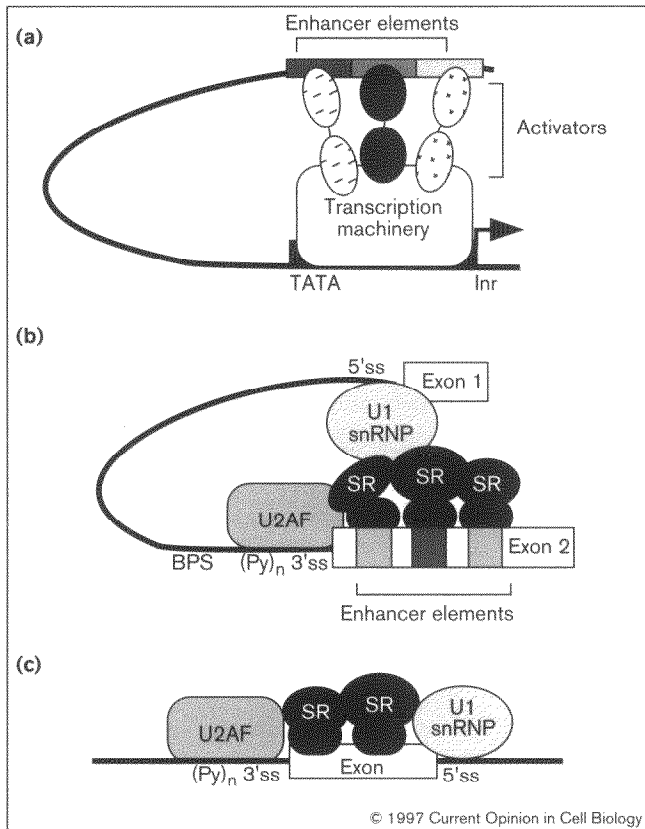
The RNA polymerase II holoenzyme

The basal promoter, consisting of a TATA box and/or an initiator element (Inr) (Fig. 1a), is sufficient for low levels of accurately initiated transcription *in vitro* and when introduced into cells by transfection. The basal promoter is recognized by RNA polymerase II (polII), several general transcription factors (GTFs), including TFIIA, TFIIB, TFIID, TFIIE, TFIIH, and TFIIF, and other components of the ‘transcription machinery’ [1]. Although these proteins assemble on the promoter in a stepwise fashion *in vitro*, high molecular weight complexes containing polII, several GTFs and additional transcription components can be isolated from both yeast [2,3] and mammalian cells [1,4,5]. These latter complexes, referred to as the ‘holoenzyme’, may be recruited to the promoter in a single step by linked enhancer elements [3].

The architecture of transcription enhancers

Transcription enhancers can function at considerable distances from the promoter, and are active upstream of, within, or downstream of the gene, regardless of orientation with respect to the promoter [6]. Moreover, transcription enhancers vary in complexity, from simple elements containing one or more binding sites for a single type of activator protein, to enhancers containing binding sites for several different activators [7,8]. Activator proteins contain at least two functional modules, that is, a separable DNA-binding domain and an activation domain, the latter of which contacts proteins in the transcriptional machinery. Some enhancers also bind proteins that lack an activation domain but function to induce DNA bending and promote protein–protein interactions within the enhancer complex [9,10,11]. Genes containing these enhancers are transcribed at high levels only when the appropriate set of activator proteins is present and a specific higher-order structure is assembled [9].

Figure 1



Recruitment model for transcription (a) and splicing (b) enhancers. (a) Transcription of eukaryotic genes is initiated at promoter elements consisting of an AT-rich region called the TATA box, located 30 base pairs upstream of the start site, and/or an Inr that directly overlaps the start site. The promoter functions as a binding site for the transcription machinery. Transcriptional activator proteins bind to the enhancer and recruit the transcription machinery to the promoter through protein-protein interactions. The thick black line in (a) represents double-stranded DNA. The arrow represents transcription initiation. (b) Components of the splicing machinery (U2AF and U1 snRNP) recognize splice-site signals, that is, a consensus sequence at the 5' splice site (5'ss; nucleotide sequence YRG/GURRGU), the branchpoint sequence (BPS; sequence YNRAY), a pyrimidine-rich tract (Py)_n and the 3' intron/exon junction (YAG/N) at the 3' splice site (3'ss), and exonic enhancer sequences (N=A, C, G, U; Y=C, U; R=A, G). The splicing machinery is assembled on the intron (thick black line) in a stepwise fashion, and during initial spliceosomal complex (E complex) formation U1snRNP and U2AF bind to the 5' and 3' splice sites, respectively. SR proteins bind to specific RNA sequences (enhancer elements) in the splicing enhancer and recruit U2AF and U1 snRNP. (c) SR proteins can also mediate interactions between U1snRNP and U2AF that are bound to either side of an exon, thus facilitating recognition of a weak 3' splice site. Black lines represent intronic RNA. Transcriptional activators (a) and SR proteins (b) have a modular organization, with DNA- or RNA-binding domains and regions required for specific protein-protein interactions.

The recruitment model of enhancer function

A well documented function of enhancer complexes is to recruit the transcription machinery to linked promoters through direct protein-protein interactions between the

activators and one or more components of the transcriptional machinery (Fig. 1a) [12•]. Interactions between the transcription machinery and activators are thought to stabilize the binding of GTFs to the basal promoter. Thus, enhancers increase the formation of productive pre-initiation complexes [12•,13•]. This mechanism may involve recruitment of the holoenzyme [14•], or, alternatively, the recruitment and assembly of individual GTFs in a stepwise fashion [1]. Components of the transcription machinery that interact with activators are known as activator targets. Many such targets have been identified, and evidence that these interactions are required for transcriptional activation is discussed in detail elsewhere [12•,15].

In the recruitment model, activators function by binding to the enhancer and directing the transcription machinery to the basal promoter. Thus, activators do not induce conformational changes in the transcription machinery, nor do they promote any enzymatic activity. Evidence for this model has recently been strengthened by the observation that a single noncovalent interaction between a protein bound to the enhancer and a holoenzyme component can suffice for enhancer function [14•]. However, in the context of natural promoters, high levels of transcriptional activity appear to require multiple weak interactions between activators bound to the enhancer and components of the transcription machinery [7].

Additional evidence for recruitment is provided by the analysis of recombinant proteins consisting of a heterologous DNA-binding domain fused either to a GTF such as the TATA-binding protein (TBP) [16•] or to a holoenzyme component [14•,17]. In both cases, the binding of the fusion protein to a site upstream from a promoter results in high levels of transcription activation. A final argument for recruitment is provided by the observation that the strength of individual activator-target interactions is directly proportional to the level of transcription enhancement [18•]. Taken together, these observations strongly argue that a primary function of the enhancer is to recruit the transcription machinery to the promoter. However, it is important to note that these arguments are based primarily on the analysis of simple promoters and artificial activators. Thus, the possibility that postrecruitment interactions between activators and the transcription machinery occur in a natural enhancer-promoter context cannot be excluded. For instance, certain activators have been shown to increase the processivity of a recruited polII [19,20•].

Enhancers counteract chromatin repression

A number of enhancer-dependent mechanisms have been described for overcoming gene repression by chromatin, which renders promoter sequences less accessible to the transcription machinery [21]. For example, transcriptional activators can recruit histone acetylase activity to promoters [22,23•]. This activity neutralizes the positive charge

on histones, thus weakening histone–DNA interactions. Activator proteins can also recruit chromatin-remodeling complexes such as Swi/Snf [24] or NURF (nucleosome remodeling factor) [25] to the gene. Interestingly, the Swi/Snf complex may be recruited to the promoter by virtue of its association with the holoenzyme complex [26*]. Although the Swi/Snf complex is required for maximal activity from certain promoters, in at least some cases recruitment of a holoenzyme lacking a functional Swi/Snf complex appears to be sufficient for chromatin remodeling [27]. Thus, the requirement for specialized chromatin-remodeling activities may depend on the strength of the promoter.

Transcriptional synergy

Studies of simple enhancer elements containing binding sites for identical or different transcription factors revealed that an increase in the number of transcription factor binding sites results in a greater than additive (i.e. synergistic) increase in transcription [13*,28,29,30*,31*,32–35]. As illustrated in Figure 2a, some synergistic effects have been correlated with the cooperative binding of activators to multiple sites [32,33]. Transcriptional synergy can also be observed *in vitro* under conditions in which the binding sites are fully occupied by the activator [28,29,30*,31*,34,35]. Under these saturating conditions, if only one activator interacts with the transcription machinery at a time, the multimerization of enhancer elements would result in an additive increase in activation, proportional to the number and strength of the enhancer-bound activators present (Fig. 2b). The synergistic activation by enhancers therefore suggests that activation is stimulated by multiple, simultaneous interactions between the bound activators and distinct components of the transcription machinery (Fig. 2c) [12**,28,29,30*,31*,34,35]. Furthermore, in some cases synergy may arise from the enhancement of two or more inefficient steps following recruitment of the transcription machinery [19,20*,36]. We should note, however, that the detection of synergy can reach a limit if the presence of a single, strong activator is sufficient to trigger maximal stimulation. Thus, if the protein–protein and protein–DNA interactions of an activator are sufficiently strong no cooperativity is observed [32,34].

Cooperativity fulfills an important biological requirement for transcriptional regulation. On the one hand, it allows for highly specific gene activation via a combinatorial mechanism, as, in a typically complex enhancer containing multiple binding sites, maximal activity is achieved only when all of these sites are filled [7,8*,10*]. On the other hand, as the activation of a particular gene is highly sensitive to the presence of all necessary factors, small changes in the concentration of a single limiting factor can lead to a highly sensitive on/off switch [8*].

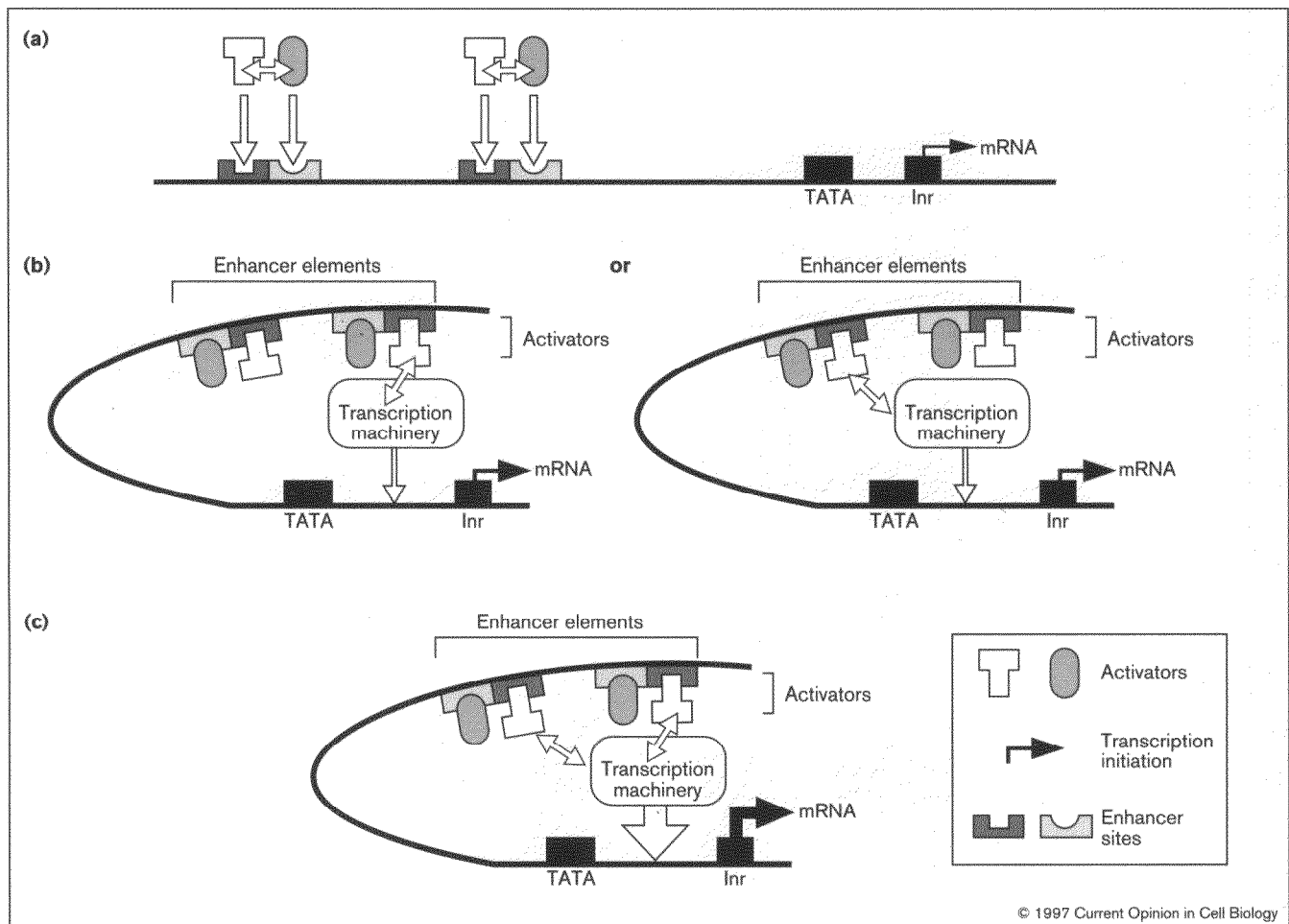
Splicing enhancers

Although the enzymatic machineries required for transcription and splicing are unrelated, the mechanisms by which they are directed to specific sites of action may be similar. The precise removal of introns from eukaryotic pre-messenger RNAs (pre-mRNAs) requires the recognition of splice junctions and the stepwise assembly of high molecular weight spliceosomal complexes consisting of over 50 different proteins and five small nuclear RNAs (snRNAs) [37,38]. In higher eukaryotes, the RNA elements required for splice-site recognition include the sequences at the 5' and 3' splice sites in addition to sequences at the lariat branchpoint sequence (BPS) and the pyrimidine tract ([Py]_n) (Fig. 1b). Early attempts to identify sequences required for accurate splice-site selection also revealed an important role for exon sequences [39,40*]. Subsequently, specific exon sequences capable of strongly stimulating weak splice sites in adjacent introns were discovered and designated splicing enhancers, because of their ability to act on heterologous splice sites [41,42]. Most splicing enhancers are located within 100 nucleotides of the regulated splice site, although certain enhancers have been shown to function at distances of up to at least 500 nucleotides [43]. The majority of splicing enhancers are located downstream from, and regulate, weak 3' splice sites; however, some have been observed within introns, and others are thought to influence the strength of the BPS or the 5' splice site [42,43].

Specific members of the SR protein family of splicing factors bind to splicing enhancers and are required for their activities [40*,43–45]. Like transcriptional activator proteins, SR proteins are modular, containing one or more RNA-binding domains and an SR domain [44,45] which is required for protein–protein interactions [46,47]. In at least one case, a fusion protein, in which an SR domain was fused to a heterologous RNA-binding domain, was capable of promoting splicing, thus suggesting that these two domains are functionally separable [48]. A number of other proteins also contain SR domains, including spliceosomal components involved in initial splice-site recognition (namely U1snRNP [U1 small nuclear ribonucleoprotein particle] and U2AF [U2 snRNP auxiliary factor]) [40*,44,45]. SR proteins interact with one another, with U1snRNP and with U2AF through their SR domains [46,47]. Evidence that these interactions are required for splicing enhancer function is provided by the observation that the binding of SR proteins to an enhancer strongly promotes the binding of U2AF to an upstream weak 3' splice site [49*]. Similarly, enhancer-bound SR proteins may activate weak 5' splice sites through recruitment of U1snRNP [47,50].

Thus, as for transcription enhancers, the function of splicing enhancers is to stabilize the interactions between

Figure 2



Models for transcriptional synergy. Thick black lines represent DNA. Elements of the promoter (the TATA box and the Inr) are shown. Synergy can occur at the level of activator binding to the enhancer's binding sites (a) and/or at the level of communication between enhancer-bound activators and the transcription machinery (c). (a) Cooperative binding of activators to the enhancer. The protein-protein interactions between two nonidentical (as shown here) or identical activators increases their affinities for the enhancer. Thus, the sum of protein-DNA and protein-protein interactions stabilizes the enhancer-activator complex. (b,c) Multiple identical or nonidentical enhancer complexes interact with the transcription machinery. (b) If only one target within the transcription machinery is available for the activator complex at a time, multiple enhancer sites have only an additive effect on transcriptional activation. (c) In contrast, if both enhancer complexes participate in transcriptional activation either by simultaneously interacting with two targets or by increasing the rate of two or more slow steps in the process of transcriptional initiation and/or elongation, transcriptional synergy is observed. Of the open arrows, double-headed ones represent interactions, and single-headed ones represent binding. Larger arrows indicate larger effects than do smaller arrows.

splicing components and splice site recognition signals (Fig. 1b). This principle is dramatically illustrated by the observation that 5' and 3' splice sites located on separate RNA molecules can be spliced *in trans* if a splicing enhancer is located downstream from the 3' splice site [51*,52*]. Furthermore, this enhancement of *trans*-splicing is dependent on the presence of SR proteins [52*]. Thus, the complex formed between the enhancer-bound SR proteins and 3' splice site components is sufficiently stable to allow a bimolecular reaction between 5' and 3' splice sites.

In another analogy to transcription enhancers, splicing enhancers can range in complexity from a simple site to an array of identical or nonidentical binding sites

[41-43,53]. In fact, functional enhancer elements can be selected at a high frequency from random RNA sequences ([54]; T Schaal, T Maniatis, unpublished data), and these sequences are capable of binding specific SR proteins ([55*]; T Schaal, T Maniatis, unpublished data) and promoting splice-site utilization ([54,55*]; T Schaal, T Maniatis, unpublished data). Furthermore, as observed for transcription, the complexity of a splicing enhancer is roughly proportional to the strength of its activity, and thus to the distance from the intron (or the promoter in transcription) at which it can function [53,56,57]. In both cases, this relationship between complexity and strength is probably due to a synergistic increase in the level of activation, either derived from cooperative binding of activators to the enhancer or from multiple interactions

between the enhancer complex and the basic splicing or transcription machinery.

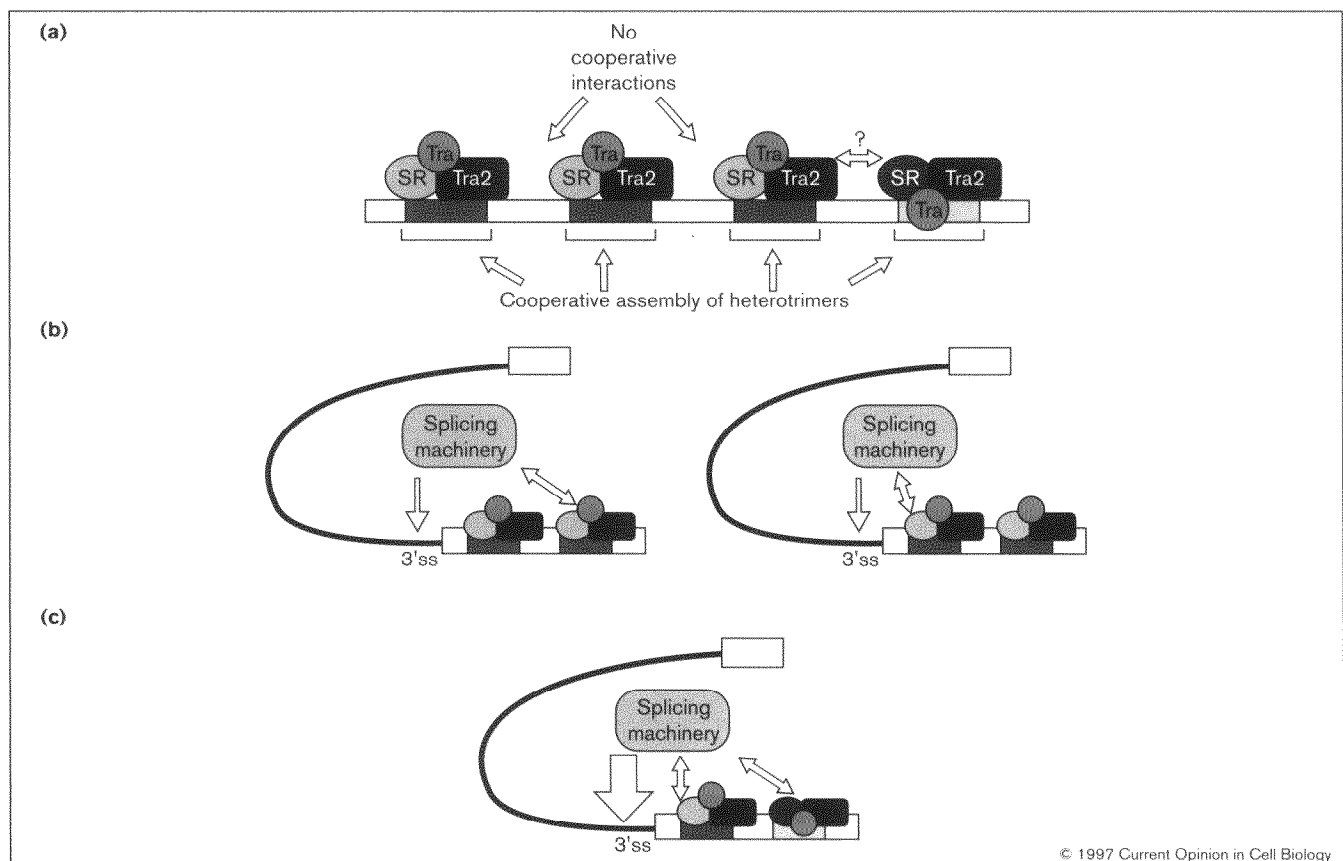
Splicing synergy

As observed for the assembly of a number of transcriptional activator complexes, the binding of SR proteins to at least some splicing enhancer elements is highly cooperative (Fig. 3a) [58••]. The best characterized example of this is seen in the enhancer complex that activates the weak female-specific 3' splice site in *Drosophila doublesex (dsx)* pre-mRNA. The *dsx* splicing enhancer contains multiple binding sites located approximately 300 nucleotides downstream of the regulated 3' splice site, and requires SR proteins and the splicing regulators Tra (transformer) and Tra2 for activity [59–62]. Each binding site associates with a complex of the three proteins, that is, Tra, Tra2, and a specific SR protein. Specific interaction

of each of these proteins with the RNA sequence is highly dependent on the presence of the other proteins (Fig. 3a) [58••]. Although the *dsx* enhancer provides the best characterized example of such cooperativity, initial studies with other enhancers have suggested the existence of similar mechanisms [63•,64].

The cooperative binding of SR proteins provides a basis for a combinatorial mechanism for specific RNA sequence recognition. Individual SR proteins display only weak specificity for their binding sites [44,45,53]. However, cooperative binding of homo- or heterodimeric SR proteins could lead to the specific recognition of a wide range of different RNA sequences. Cooperativity between SR proteins, U2AF, and U1snRNP is also likely to play a significant role in the selection of splice sites in relatively short exons [40•,65•]. A number of studies have shown that

Figure 3



Models for synergy of splicing enhancers. Thick black lines represent intronic RNA. **(a)** The formation of heterotrimeric complexes on the two distinct RNA sequence elements (represented by differently shaded gray rectangles) of the *dsx* splicing enhancer is dependent on cooperative protein–protein and protein–RNA interactions. In contrast, no cooperativity is observed between the identical complexes which bind to the repeat sequences (dark gray shaded rectangles). It is not yet known whether cooperativity exists between the complexes that bind to the repeats and the complexes that bind to the purine-rich element (PRE; light gray shaded rectangles). **(b)** Multiple repeat-specific complexes function additively. This suggests that the target in the splicing machinery can interact with only one of these complexes at a time. 3'ss, 3' splice site. **(c)** The synergistic activity seen when the PRE is present together with the repeats may indicate that the complexes bound to these distinct sequences can simultaneously recruit the splicing machinery. Alternatively, this synergistic behavior may result from cooperative binding as described in (a). Larger arrows represent greater splicing activity than do smaller arrows.

a downstream 5' splice site can enhance the recognition of a weak upstream 3' splice site [40*,51*,65*], and it is likely that this enhancement is dependent on the presence of SR proteins [40*]. Although SR proteins in isolation may associate only weakly with exonic sequences, in the presence of a 5' splice site and U1snRNP the SR proteins may interact with both U1snRNP and U2AF, thus forming a 'bridge' between the 5' and 3' splice sites (Fig. 1c) [40*,65*].

By analogy to the approach taken to elucidate whether synergistic interactions exist between activators and the transcription machinery, splicing enhancers were tested at saturated protein concentrations. In the case of *dsx*, the presence of multiple sites (referred to as the repeat elements) that bind identical protein complexes results in an additive, rather than a synergistic, increase in the level of splicing (KJ Hertel, T Maniatis, unpublished data). Thus, in contrast to transcription where synergy is observed for both identical and nonidentical activators, the additivity observed for multiple copies of the *dsx* repeat element suggests either that only one enhancer complex at a time interacts with a single spliceosomal target (Fig. 3b) or that a single interaction between the enhancer complex and the 3' splice site is sufficient for maximal levels of splicing.

Despite the observation of additivity with identical enhancer elements, it is possible that multiple non-identical enhancers might have a synergistic effect on spliceosomal recruitment if their targets are mutually exclusive (Fig. 3c). For example, the synergy observed in the *dsx* enhancer in the combined activity of the two types of enhancer element (the repeat elements and a purine-rich element) [53] might constitute such a case. However, this observation was made only at very low concentrations of Tra and Tra2. Therefore, this synergy may result either from cooperative binding to the enhancer (Fig. 3a), from cooperative recruitment of the spliceosomal machinery (Fig. 3c), or from both processes.

A final consideration is that splice site recognition sequences may be blocked by a family of RNA-binding proteins known as hnRNPs (heterogeneous ribonucleoproteins). These proteins associate to form hnRNP particles that are arranged along RNA like beads on a string [66,67], in a manner that is similar to the packaging of DNA by nucleosomes. When pre-mRNAs are added to an *in vitro* splicing reaction, hnRNPs rapidly associate to form a nonfunctional H complex which may subsequently be chased into the earliest prespliceosomal E complex [38]. Thus, one function of splicing enhancers and SR proteins may be to remove hnRNPs from critical splice site recognition sequences [38,68]. Further studies are required to confirm whether the hnRNP complex might be the target of enhancer-directed regulation.

Conclusions

In summary, transcription and pre-mRNA splicing are distinct processes, but they are regulated by similar mechanisms. In both cases, highly specific enhancer complexes, assembled through cooperative weak interactions, are responsible for the efficient recruitment of the transcription or splicing machinery. Thus, it appears that synergy, however accomplished, is a general mechanism for achieving the sensitive regulation required for many biological processes.

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